

Swindon Community Safety Partnership Arrangements

Swindon's Community Safety Partnership is responsible for a vast range of activities, but the statutory obligations are to:

- set up a strategic group to direct the work of the partnership (Community Safety Partnership Board)
- regularly engage and consult with the community about their priorities and the progress in achieving them
- set up protocols and systems for sharing information
- analyse a wide range of data, including crime levels and patterns, in order to identify priorities in an annual strategic assessment
- set out a partnership plan and monitor progress
- commission Domestic Homicide reviews.

Delivering safer communities through effective partnership working is the purpose of the new arrangements. Partners will work collectively so people living in Swindon both feel safe and are as safe as possible from the impact of crime in our communities. Fear of crime impacts on people's quality of life and harms communities. This document sets out the proposal for how the partners in Swindon intend to co-ordinate their community safety and safeguarding agendas to protect and keep Swindon residents and our communities safe.

Introduction

Community Safety Partnerships are a requirement of the Crime and Disorder Act 1998. The partnership is made up of representatives from the police, local authorities, fire and rescue authorities, health services, and probation services (known as the 'responsible authorities'). The responsible authorities work together to protect their local communities from crime and help people feel safer. They work out how to deal with local issues including antisocial behaviour, drug or alcohol misuse, and re-offending. They assess local crime priorities and consult partners and the local community about how to deal with them.

Partners in Swindon have been creative and constructed an exciting new community safety and safeguarding arrangements. Some Swindon communities are still experiencing high levels of crime and anti-social behaviour and there is more to do to reduce re-offending, tackle the misuse of drugs and alcohol, improve the life chances of young people as well continue to detect and punish crime appropriately. Swindon Community Safety Partnership will set out a road map for finding new ways of working and creative solutions in the fight against crime. Effective, efficient and impactful partnership working will be central to the successful delivery of Swindon's Community Safety Strategy. The partnership includes everyone from frontline professionals working together flexibly to respond to local issues to the Board level where there is clear governance and visibility for local communities where executives and members are held to account for decisions and delivery against local priorities

Partners in Swindon are committed to maximising the integration of safeguarding and community safety by adopting a whole system public health approach to addressing vulnerability and exploitation. The new partnership arrangement promotes a shared commitment to work together and is designed to embed joint



and collaborative working practices within and across agencies recognising effective multi-agency, flexible and co-ordinated services leading to better outcomes. The partnership model focuses on continuous learning and improvement with a clear line of sight on frontline practice. The Swindon Community Safety Partners will support, enable and challenge each other to work together to:

- Provide effective and informed leadership to the local community safety system;
- Deliver their shared responsibility for keeping children, young people, adults and communities safe across Swindon;
- Strengthen the voice and promote positive working relationships with children, adults, families and communities;
- Identify and act on learning;
- Work more effectively and efficiently ensuring resources are used to their optimum; and
- Provide assurance to the Swindon community

The Partnership will adopt the mind-set and behaviours that promotes and delivers: accountability, openness, trust, innovation, commitment, respectfulness, curiosity and collaboration.

Community Safety Partners

As defined by the Police and Justice Act 2006 and the Policing & Social Responsibility Act 2011, the responsible authorities for working together to protect local communities from crime and to help people feel safer include representatives from Wiltshire Police, Swindon Borough Council, BaNES & Swindon and Wiltshire Clinical Commissioning Group, Dorset and Wiltshire Fire and Rescue Service and National Probation Service. These representatives will have the responsibility and authority for ensuring full participation with the community safety partnership arrangements.

The Office and Police and Crime Commission and Community Safety Partnerships have a duty to take each other's priorities into account and the PCC and CSP Board will work closely to achieve this.

Community Engagement

The partnership recognises and values the voice of our community and those with lived experience of services and is committed to supporting all engagement activity to enable all voices to influence the work of the Community Safety Partnership Board and the improvement journey across Swindon's community safety system. Communities will be empowered by the provision of clear information enabling them to make meaningful contributions and to challenge constructively. Non-traditional routes for sharing information and engaging with people will be explored to adopt an inclusive approach recognising and valuing different perspectives. The partnership will adopt a collaborative and positive approach to engage with all communities from across the borough and provide appropriate and honest and open feedback. The Partnership will develop a communication strategy that ensures people receive timely and regular feedback and updates as well as give reasons to explain decisions or outcomes. The partnership will ensure information is provided in accessible formats as well as age and culturally appropriate.



Learning and improving practice through scrutiny and challenge

The Community Safety Partnership recognises the benefits of rigorous scrutiny of the community safety system to support continuous improvement. This will be achieved through the monitoring of the community safety outcomes framework, quality assurance and deep dive activity to identify multi-agency good practice as well as areas for development. A learning and development offer will be developed to embed learning and evidence will be collated on how different practice or new ways of working has improved through stakeholder events, surveys and deep dives/QA activity. All partners will be responsible for ensuring that learning from these is embedded in their own organisation and across the partnership.

Reporting

Swindon Community Safety Partnership will produce an Annual Report which sets out what the partnership has done and how effective its multiagency community safety arrangements have been in making Swindon safer. It will include actions relating to Domestic Homicide Reviews and what the community safety partners and other have done as a result. The report will be published on the Partnership website and distributed across the range of agencies that make up the partnership.

Dispute Resolution

Swindon Community Safety Partnership will expect and support organisations and agencies to hold one another to account and to challenge appropriately when concerns or disputes relating to the effectiveness of multi-agency arrangements arise.

The Partnership will maintain a risk register to document organisational and strategic issues that might impact on the Partnership's ability to meet its statutory obligations. The Risk Register will be reviewed by the CSP Board and a summary of the risks and mitigating actions as well as the impact of challenge will be included in the annual report.

Funding and Resourcing

The three statutory safeguarding partners (SBC, Wiltshire Police and CCG) contribute to Swindon safeguarding partnership through financial or in-kind contributions to deliver on Swindon's ambition for effective multi-agency safeguarding arrangements. This funds a FTE Strategic Partnership Manager Post for Safeguarding and Community safety, 2 FTE Safeguarding Development Managers, 0.6 FTE Learning and Development Manager and 2 FTE Administrative Support staff. SBC funds the BSU posts supporting the community safety agenda which include 2 FTE Community Safety Development Manager, 1 FTE Domestic Abuse Lead, 2 FTE Community Safety Co-ordinators providing administrative support for MARAC, Prevent, Channel and the Risk Enablement Panel (REP).

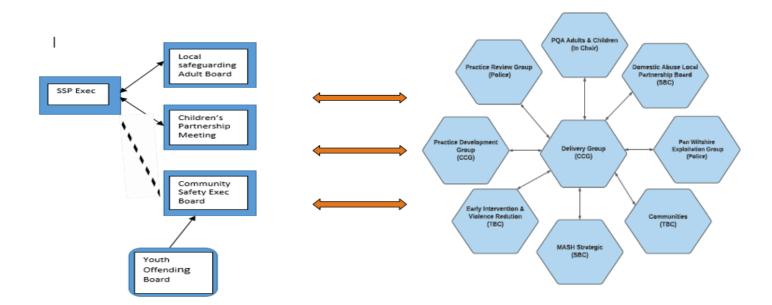


There is no joint funding arrangement in place for the five 'responsible authorities' (police, LA, fire and rescue, probation and CCG) to finance the community safety element of the joint partnership arrangement. The Police and Crime Commissioner for Wiltshire receives funding to support local priorities to tackle crime, reduce re-offending and improve community safety.

Business management arrangements for Community Safety Partnership

The joint safeguarding and community safety Support Unit supports the three strategic boards (community safety, safeguarding adult board and children's partnership board), thematic sub-groups and the task and finish groups delivering Swindon's Community safety priorities. The Partnership BSU will support deep dive and quality assurance activity, co-ordinate and disseminate the CSP Dashboard, and be responsible for the multi-agency learning and development offer to embed improvement across the community safety system.

Governance Arrangements





Community Safety Partnership Executive Board

The role of chair and vice chair is shared between the five responsible authorities on a bi-annual basis. The Board meets four times a year with additional meetings as and when required. The members will have voting/decision making powers and comprises of:

- Assistant Chief Constable Local Policing and Partnerships (Chair)
- Director of Public Health (vice chair)
- Director of Adult Services
- Director of Children's Services
- Director of Housing
- Associate Director Safeguarding from CCG
- Lead Cabinet Member
- Head of Probation Delivery Unit Wiltshire
- Group manager DWFRS
- Deputy Chief Exec OPCC (Co-opted as a member alongside representatives from the 'responsible authorities')
- Plus additional co-optees as and when agreed by other members as advisors to the Board

Functions of the CSP Board:

- Provide executive and strategic leadership for the partnership and is responsible for ensuring CSP compliance with statutory duties
- Commits resources from their organisation to support the delivery of the Community Safety priorities
- Management oversight of joint funding in relation to crime and disorder reduction and substance misuse
- Receive the Annual Strategic Assessment
- Approves the partnership plan incorporating the annual priorities for reducing crime, disorder and substance misuse
- Is accountable for the implementation of the Community Safety Partnership Plan and related matters
- Govern effective delivery against the CSP Outcomes Framework
- Approves domestic homicide reviews following the death of a domestic violence
- Reviews the thematic sub-groups on an annual basis.

Thematic Sub-groups

The oversight and delivery of the CSP priorities will be through thematic subgroups, task and finish groups and area-based multi-agency partnership groups as required. The purpose of the CSP themed groups is to support a life course system approach which also addresses root causes. Partner organisations will work together to share skills, knowledge, and resources to effectively deliver our ambitions and make Swindon a safer place to live in, work in, and visit. Ongoing



insight regarding the effectiveness of activity across the community safety system will be monitored via the outcomes framework and supported by the multi-agency conversations between partners and stakeholders to account for their practice and performance in delivering the priorities and strategies.

The operational delivery of the partnership's ambitions joint is driven by eight thematic sub-groups:

- PQA Adults and Children
- Domestic Abuse and Sexual Violence Board
- Pan Wiltshire Exploitation
- Communities
- Early Intervention and Violence Reduction
- MASH Strategic
- Practice Development Group
- Practice Review Group

Each sub-group is required to update and own their own terms of reference that the CSP Board will have sight of these. Each sub-group may appoint or remove members according to business needs. The thematic subgroups will have an agreed annual workprogramme to support the delivery of Swindon's community safety priorities and track impact using the community safety outcomes framework. The thematic sub-groups will keep abreast of all national, regional and local safeguarding and community safety agendas and policies, linking with other partnership meeting and boards functioning outside the joint partnership arrangements, to maintain an oversight as to their impact on Swindon. The subgroups will horizon scan for external funding opportunities as well as support policy development in relation to new national, regional and local developments. Members of the thematic sub-groups will be accountable and responsible for reporting and raising tactical/operational issues that need unblocking, identifying risks, sharing best practice and providing data for the CSP outcomes framework. Members of the groups will be responsible for sharing and cascading information through their own agency as appropriate. Task and Finish groups will be commissioned by the Thematic Sub-groups as and when required to deliver specific and timely pieces of work.

The chairs of the thematic groups are responsible for providing progress reports to the Joint Partnership Delivery Group on the delivery of CSP priorities flagging any challenges or risks. The Delivery Group deals with resolving partnership operational/tactical challenges and performance concerns and is responsible for escalating information to CSP Exec Board as and when appropriate.



| Thematic Group | Purpose | Scope – Thematic agendas | Outcome statement(s) | Indicators |
|---------------------------------------|--|--|--|---|
| PQA Adults and Children | Quality assure aspects of safeguarding & community safety activity focussing on impact and outcomes | Safeguarding standards for children & adults Audits/Deep Dives/Walk the Floor Activity Performance data Implementation of QA framework | Safeguarding and community safety practices are effective and learning is embedded across the partnerships. | Adults and children safeguarding dashboard |
| Domestic Abuse and Sexual Violence | To promote partnership co- ordination of universal and targeted education about healthy relationships, protection of victims, provision for survivors, oversee the requirements of the statutory Housing Duty for safe accommodation and disruption of perpetrators. The Group will oversee the implementation of DA and sexual violence strategy and plan | DA and sexual violence recognising the differing needs of people of all genders as both victims and perpetrators Honour-based violence Forced marriage Female genital mutilation (FGM). | Victims: Victims of domestic abuse have confidence to report abuse to agencies and trust that it will be dealt with effectively. Location: Repeat offending is targeted and reduced. Intervention: Agencies are equipped to support victims of domestic abuse and their families Victims who require safe accommodation will housed and supported according to their needs . | ✓ Victim satisfaction survey ✓ Volume of reports of domestic abuse to third sector agencies ✓ Sexual violence offences broken down by age, sex, and gender ✓ Volume of repeat perpetrators/victims ✓ Source of reports of domestic abuse (third parties) ✓ Number of victims accommodated and supported in a safe place ✓ Outcomes of Building Better Relationships programmes ✓ Completion rates and numbers enrolled of relevant domestic violence interventions |
| Pan Wiltshire Exploitation | To provide strategic governance of a multiagency all age approach to exploitation. | Child Sexual Exploitation Adult Sexual Exploitation Missing children & vulnerable adults; Transitions | Victims: Children and adults are diverted from exploitation and criminalisation linked to drug networks. Location: Drugs markets are reduced through the disruption of drug-related activity | ✓ Number of missing episodes (split by adults and children, those missing from care, those missing over 24 hrs and repeat missing episodes) |



| Thematic Group | Purpose | Scope – Thematic agendas | Outcome statement(s) | Indicators |
|----------------|--|---|--|---|
| | | Criminal Exploitation through drug networks & markets Modern Slavery & Human Trafficking | Subject: The public are aware of the issue and how to support agencies in addressing it. (Include something on public reassurance around reporting etc.) Intervention: Agencies are equipped to support those involved in drug use/drug markets to exit effectively. Victims: Victims of modern slavery are removed from their situation of exploitation and onto a pathway of recovery Location: Organised crime networks are disrupted and prevented from driving modern slavery and human trafficking Subject: The public are aware of how to identify and report modern slavery and human trafficking Intervention: Agencies are equipped to provide support around any NRM referrals involving children and disrupt organisations involved in modern slavery and human trafficking | ✓ Volume of first time entrants to the CJS linked to substance misuse ✓ Volume of violence linked to county lines ✓ Volume of community –based intelligence reports (broken down by county lines & other forms of exploitation) ✓ Numbers in treatment for substance misuse and new in treatment ✓ Volume and Quality of NRM Referrals (split by children and adults) ✓ Volume of victims of modern slavery moved to safe and secure accommodation ✓ Volume of arrests, charges, prosecutions for prostitution control Offences ✓ Volume of intelligence reports relating to modern slavery human trafficking (total and by unit submitting) ✓ Number of agencies involved in initial NRM and subsequent meetings |
| Communities | To prevent crime and keep people in the community safe | Night time economyDrug, Alcohol and Mental Health | Victims: Community wellbeing in Swindon is less affected by anti- social behaviour. Individuals and their families who are victims of | ✓ Volume of ASB/Noise Complaints/Statutory Nuisance reports to Local Authority |



| Thematic Group | Purpose | Scope – Thematic agendas | Outcome statement(s) | Indicators |
|----------------|---------|---|--|---|
| | | Anti-Social Behaviour and Community Triggers Hate Crime & community cohesion Radicalisation & extremism Neighbourhood crime Licencing and Trading Standards Homelessness Road Safety Cyber crime | ASB or hate crime are supported and have access to safe spaces Location: Hotspot areas for ASB/hate crime are identified and solutions implemented. Communities in Swindon are cohesive. Subject: The public are active participants in responding to ASB and hate crime alongside agencies. Intervention: Agencies are able to identify and escalate serious cases of ASB. Hate Crime offenders are effectively rehabilitated and prevented from reoffending. Victims: People at risk of radicalisation are diverted Location: The public and public services in Swindon are aware of how and when to make a prevent referral Subject: The public are confident in the ability of agencies in Swindon to deal with radicalisation and extremism Intervention: The Prevent/Channel process is effective Victims: Fewer people are impacted by poor road safety | ✓ Volume of deliberate fire setting ✓ Volume and rate of hate crimes (subdivided by type) ✓ Volume of ASB reports to police split into nuisance, personal, environmental, and any links to mental health and substance ✓ Map of hotspot areas for all agencies - location of incidents from each agency fed in (including housing association) ✓ Location of hate crimes (heatmap) ✓ Volume/proportion of community resolutions for ✓ ASB/theft/criminal damage ✓ Volume of safeguarding referrals (inc. from housing/landlords etc) ✓ Volume of children and young people engaged in SWIFT ✓ Completion of orders and licenses for hate crime offenders ✓ Volume of Criminal Behaviour Orders, Closure Orders, ✓ Possession Notices etc applied for/gained ✓ Hospital admissions Killed and Seriously Injured Data (links to substance misuse) |



| Thematic Group | Purpose | Scope – Thematic agendas | Outcome statement(s) | Indicators |
|----------------|---------|--------------------------|---|---|
| | | | Location: Areas where accidents occur are assessed for solutions. Subject: the public are aware of how poor road safety affects others. Intervention: Agencies are equipped to respond to road safety quickly. Victims: Residents feel safe and protected, and victims of neighbourhood crime are satisfied with resolutions to crime. Location: Communities are supported to work together to prevent neighbourhood crime. Intervention: Neighbourhood crime is investigated and perpetrators identified and prevented from reoffending. Victims: Victims have confidence in the response of local agencies to cybercrime Location: Cyber crime is prevented for occurring in the first place through effective prevention measures Intervention: Use of online banking data to monitor and prevent crime and exploitation | ✓ Effective implementation of Safe Systems Approach through 5 pillars ✓ Proportion of public surveyed aware of road safety ✓ Arrests and FPNs for driving offences ✓ Proportion of neighbourhood crimes resulting in a positive ✓ outcome (OOCD/Charge) ✓ Volumes of burglary, robbery, theft or and from a vehicle and ✓ theft from a person ✓ Volume of neighbourhood crimes resulting in a community ✓ resolution ✓ Outcomes of neighbourhood watch schemes ✓ Volumes of locational assessments and outcomes of prevention measures ✓ Volume of prevention activities undertaken by each agency ✓ Confidence in the law enforcement response to cyber crime ✓ Volume of sexting reports ✓ Number of business experiencing a cyber breach or attack |



| Thematic Group | Purpose | Scope – Thematic agendas | Outcome statement(s) | Indicators |
|------------------------|-------------------------------|---------------------------------------|--|--|
| | | | | ✓ Use of online banking data in |
| | | | | investigations |
| Early Intervention and | To adopt a system wide life | Gangs | Victims: Communities in Swindon | ✓ Volume of calls to police |
| Violence Reduction | course approach ensuring | Disaffected youth | do not feel concerned about gang | including references to |
| | the provision of quality and | Youth Violence | culture and violence, and there is a | knives/sharp |
| | effective early help and | Knife Crime | reduction in the number of people | ✓ objects |
| | intervention for children and | Youth re-offending | affected by knife crime. | ✓ Volume of emergency |
| | young people to prevent | Family Outcomes | Location: Hot spot locations are | department attendances with |
| | youth violence and | framework | identified and assessed. Offending | stab wounds |
| | offending and youth re- | Troubled families | is tackled in these areas without | ✓ Volume and rate of violent |
| | offending | Parental conflict | displacing crime. | crime reports Hospital |
| | | Mental health | Subject: Young people are diverted | admissions for assaults |
| | | Trauma based approach | from entering the criminal justice | ✓ Displacement/ Diffusion of |
| | | | system, and vulnerabilities to gang | knife crime/gang-related |
| | | | engagement identified early and | offending - |
| | | | addressed. | ✓ hotspot map over time |
| | | | > Intervention: Agencies are able to | ✓ Displacement of violence |
| | | | quickly and effectively provide | (hotspots of crime reports and |
| | | | diversion activities which support | ✓ incidents shown over a time |
| | | | disengagement from crime in line with a public health approach | series) ✓ Volume of 'group' offences |
| | | | with a public fleath approach | |
| | | | | (e.g. Affray or other violent offences |
| | | | | ✓ with multiple offenders) |
| | | | | ✓ Numbers of young people with |
| | | | | gang affiliation |
| | | | | ✓ Volume of first time entrants to |
| | | | | the criminal justice system/ |
| | | | | youth offending service (split |
| | | | | by offence type) |
| | | | | ✓ Outcome of diversion activity |
| | | | | (including for substance misuse |



| Thematic Group | Purpose | Scope – Thematic agendas | Outcome statement(s) | Indicators |
|-------------------------------|---|--|---|--|
| | | | | ✓ and mental health)✓ Successful completion rate for interventions |
| MASH Strategic | To provide multi-agency strategic direction for the MASH and hold the MASH Operational Steering Group to account for performance against agreed objectives. | Review performance of MASH Provide strategic direction on the function of the MASH and future development/changes Review resourcing and make recommendations Make financial and budgetary decisions | ➤ Children and families receive the right help at the right time | ✓ MASH Dashboard |
| Practice Development Group | To improve the effectiveness of Swindon's safeguarding & community safety practices across partnership agencies. The focus is on continuous learning and improvement with a clear line of sight on frontline practice and outcomes. | Ongoing development of a responsive and timely learning and development offer that embeds learning from serious incident reviews, audits, reviews and deep dives Review impact of learning on practice and outcomes | The partnership model focuses on continuous learning and improvement with a clear line of sight on frontline practice. | ✓ KPIs In development to evaluate impact of training on practice and outcomes |
| Practice Review Group | The group leads on the Partnership responsibilities for carrying out Child Safeguarding Practice Reviews, Safeguarding Adult Reviews, and Domestic Homicide Reviews in line with relevant legislation. In discharging this | Receiving and considering referrals on cases that may meet the criteria for a statutory review such as a Child Safeguarding Practice Review, Safeguarding Adults Review or Domestic Homicide Review. | The partnership has a robust system for embedding learning and evidences improved practices | ✓ Tracking of serious incident review action plans to evidence learning has been embedded |



| Thematic Group Purpose | Scope – Thematic agendas | Outcome statement(s) | Indicators |
|--|--|----------------------|------------|
| responsibility the group will adopt a system learning approach that will lead to improved safeguarding practice for children and adults at risk. | Receiving and considering referrals for cases that provide for additional learning where those cases do not meet the criteria for a statutory review. Scoping and establishing the panel for any reviews and appoint a lead reviewer Quality assure and approve reports Agree and monitor Partnership and Agency Action Plans for embedding learning Identify appropriate methods of learning dissemination. Identifying learning from reviews carried out in other areas that can support practice improvement in Swindon. | | |



Swindon Community Safety Partnership Board Priorities 2020-2023

Swindon Borough Council; Wiltshire Police; Swindon and Wiltshire Office of the Police and Crime Commissioner; Bath and North East Somerset, Swindon and Wiltshire CCG; Dorset and Wiltshire Fire and Rescue; National Probations Service; BGSW Community Rehabilitation Company

Protect vulnerable people from harm

- Criminal exploitation through drug networks and markets
- Modern Slavery and Human Trafficking
- · Radicalisation and extremism

Tackle Violence

- Domestic Abuse and Sexual Violence
- Gangs and Disaffected Youth and Knife Crime

Prevent Crime and Keep People Safe

- Anti-social Behaviour, Hate crime and community cohesion
- Road safety
- Cybercrime

EXAMPLE DELIVERY GROUPS

Prevent Board, Anti-Slavery Partnership Board, CE and Missing (SSP Subgroup) DA and VAWG Board, Emerging Gang and Youth Violence Group ASB Risk Assessment Conference, Strategic Road Safety Subgroup

CROSS-CUTTING THEMES

Mental Health

Substance Misuse

economic impact of Brexit

Covid 19

Digital Capabilities